The Honorable Frank Lucas Committee on Agriculture, Chair U.S. House of Representatives 1301 Longworth HOB Washington, D.C. 20515 The Honorable Collin Peterson Committee on Agriculture, Ranking Member U.S. House of Representatives 1301 Longworth HOB Washington, D.C. 20515

# Organizations and Businesses Join to Oppose Stripping of USDA's Biotech Regulations in House Farm Bill

Biotech Riders Would Eliminate Meaningful USDA Oversight, Create Backdoor Approvals for the Controversial 2,4-D Corn and Other GE Crops, and Legalize Levels of Transgenic Pollution

Dear Chairman Lucas and Ranking Member Peterson:

The undersigned forty food businesses and retailers, and family farm, consumer and environmental groups, representing over one million members across the United States, oppose the changes that have been proposed to the oversight of genetically engineered (GE) crops in Sections 10011-10014 of the House Agriculture Committee's discussion draft of the 2012 Farm Bill. Purposely buried in the voluminous Farm Bill, these significant changes to the Plant Protection Act (PPA) will create serious risks to farmers, the environment and public health by forcing the rushed commercialization of GE crops and eliminating meaningful review of their impacts.

In the past half-dozen years, courts and government reports have sharply criticized USDA's oversight of GE crops as lacking. Numerous courts have held the agency's approvals failed to comply with our environmental laws. In response, rather than responsibly improving its oversight, the industry seeks to instead change the rules. The Farm Bill riders together would eliminate the much needed review of these novel crops, forcing hasty approvals in advancing the chemical industry's interests in selling their products. Most concerning, these riders may:

- Outlaw any review of GE crops' impacts under the National Environmental Policy Act (NEPA), the Endangered Species Act (ESA), or any other environmental law, or by any agency other than USDA. For example, harm to protected species could occur without any input from our expert wildlife agencies.
- Prohibit other agencies from offering expert input in the review process and instead limit review to solely USDA under the PPA. However, meaningful review would likely be eliminated by this rider, as USDA's analysis of potential harmful impacts is barred from informing any approval decision. The agency is also barred from using its broader statutory authority granted in the PPA of 2000 and instead is limited to its old 1957 Federal Plant Pest Act authority.
- o Force the backdoor approval of GE crops, even if USDA has not reviewed and approved them, through unreasonably short deadlines, which, if not met by the agency, would default to immediate approval and commercialization. The provisions would also bar any agency funds from being spent on impacts analysis beyond the riders' narrow and time-forced approval.
- Codify a dangerous national policy of allowing transgenic contamination in crops and foods, risking loss of GE-sensitive domestic and export markets and loss of biodiversity.
- Limit EPA's oversight of biotech crops engineered to produce or contain a pesticide by forcing the agency to choose the least burdensome choice for industry, regardless of environmental consequences.

As you are aware, science and time have shown that GE crops can cause significant harms to agriculture and the environment. These novel crops (the overwhelming majority engineered to be resistant to herbicides, such as Monsanto's Roundup) have dramatically increased overall herbicide use. They have caused an epidemic scourge of resistant superweeds. And they have caused repeated transgenic contamination of non-biotech agriculture and the wild. Federal courts have ruled for farmers, businesses and public interest plaintiffs numerous times, finding that USDA had violated federal law by failing to adequately consider and regulate these potential harms. But rather than address these continued failures, this bill would eviscerate meaningful USDA's review; replacing it with an impotent assessment that cannot inform the agency's decision; permanently cut out any other agencies that might have more expertise (such as the Fish and Wildlife Service); and even prohibit the Department from using any funds to conduct any additional environmental analyses.

To make matters worse, the bill establishes purposely impossible deadlines for USDA to respond to GE crop approval applications. A new one-year deadline to approve or deny an application (with an optional 180-day extension) will put unreasonable pressure on the Department and will undoubtedly impact its willingness to even attempt rigorous risk assessments.

Further, multiple backdoor approvals have been written into this bill that could allow potentially dangerous GE crops to be commercialized without the necessary safety assessments, let alone any limitations. For example, if USDA's initial documentation indicates a crop may not pose a risk, but it is unable to respond to a petition within the timeframe required, the crop would be automatically approved under this law. This backdoor approval will take effect even if USDA has not yet completed the environmental analysis required. A second backdoor approval exists for applications that are currently under review by the USDA and have gone through an initial public comment period. Under this condition, if USDA is unable to approve or deny a crop application – such as Dow's 2,4-D corn, engineered to withstand exposure to one of the herbicides in the Vietnam-era defoliant Agent Orange – within 90 days of the Farm Bill passage, then the crop would be deemed approved. Such a deadline would be impossible to meet given the volume of public and scientific comments the Department receives (for the Dow corn, over 350,000) and the number of applications currently being considered.

Conventional (non-biotech) and organic farmers, as well as grain handlers, grain millers and processors, have suffered substantial losses in the past due to transgenic contamination. If this bill were to become law, the Secretary of Agriculture may be potentially unable to prevent costly contamination episodes, like Starlink corn or Liberty Link rice, which result in market rejection, loss of foreign and domestic markets, and untold millions of dollars in lost revenue to farmers and the food industry.

The riders also compel USDA to establish an extremely controversial national policy for the low-level presence of GE material in crops, which would set for the first time an acceptable level of GE contamination in non-GE crops in the U.S. without recourse. Consumers have consistently rejected allowing GE contamination to occur, and any policy that evades reasonable restrictions will create unknown risks to human health and severely impact our capability to export to vital foreign markets.

Fundamentally, Congress should not attempt to alter the USDA's regulatory framework for GE crops in such a one-sided and non-transparent manner. The new deadlines and diminished review process will make a mockery of USDA's GE crop reviews, transforming it into a façade of 'rubber stamp' approval, at the urging of the chemical industry. The only gain from these measures will be to the profits of the pesticide industry to the detriment of conventional and organic farmers and businesses, as well as the environment.

For the foregoing reasons, we respectfully urge Congress to strike the biotech provisions (Sections 10011-10014) from the House Agriculture Committee's discussion draft of the 2012 Farm Bill.

## Respectfully submitted:

### Organizations and Businesses

Alliance for Humane Biotechnology

Alliance for Natural Health USA

Beyond Pesticides

Center for Biological Diversity

Center for Environmental Health

Center for Food Safety

Cuatro Puertas

Earthjustice

Eden Foods

Equal Exhange

Farm-to-Consumer Legal Defense Fund

Farm and Ranch Freedom Alliance

Food and Water Watch

Friends of the Earth

Go Wild Campaign

Institute for Responsible Technology

Just Label It

LabelGMOs

Maine Organic Farmers and Gardeners Association

Mangrove Action Project

National Cooperative Grocers Association

National Family Farm Coalition

National Organic Coalition

Northeast Organic Dairy Producers Association

Northeast Organic Farming Association of Connecticut

Northeast Organic Farming Association - Interstate Council

Northwest Atlantic Marine Alliance

Northwest Center for Alternatives to Pesticides

Organic Trade Association

Organic Seed Growers and Trade Association

Pesticide Action Network

Planetary Health, Inc.

Rural Advancement Fund International - USA

Sierra Club

Truth in Labeling Coalition

United Natural Foods, Inc.

Union of Concerned Scientists

Washington Biotechnology Action Council

Weston A. Price Foundation

Wood Prairie Farm

#### **Individuals**

Former Congressman Jim Bates

Dr. Jennifer F. Brewer, East Carolina University

Dr. Jack Heinemann, University of Canterbury

#### CC:

Speaker John Boehner

Minority Leader Nancy Pelosi

U.S. House of Representatives